

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

1 - Mr. W. R. Wannall  
1 - F. S. Putman

DATE: 1/29/74

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60309  
auc tam/mlt/ewh

Assoc. Dir. \_\_\_\_\_  
Asst. Dir.:  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

The Working Group of captioned Committee met  
on 1/23/74. A copy of the agenda as well as the minutes are  
attached.

FBI representative discussed sidelights of London  
Airport case involving alleged plot to free prisoners held in  
Morocco.

ACTION:

None. For information.

Enclosures

RAM:cae  
(3)

REC-21 62-115360-71

✓ JAN 31 1974

EX-100

3

3)

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM 984922-001

1 - Mr. R. E. Gebhardt  
1 - Mr. J. A. Mintz

DATE: 5/6/74

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman  
1 - [redacted]

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b7C

*[Handwritten signatures and initials are present over the list of categories.]*

Assoc. Dir. _____
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Telephone Rm. _____
Director Sec'y _____

You were previously advised that Ambassador Lewis Hoffacker, Chairman of the Working Group of captioned Committee had submitted a draft on Guidelines for Dealing with Terrorism with International Connections or Implications. Our suggestions for corrections in the first draft were furnished to Ambassador Hoffacker.

Attached is the second draft that has now been prepared by Ambassador Hoffacker. A review of the information contained in the draft which is attached appears to be satisfactory with the exception that on page 15, under Item 7 we should suggest that in line 4 after government official insert "regarding policy matters."

This draft was prepared to afford overall guidelines for dealing with any demands in an international terrorist matter and as noted on page 14, nothing contained in the draft is meant to conflict with or infringe upon the responsibilities of the FBI in suggested situation.

ACTION:

REC-85

(1) If you agree, we will suggest the noted change to Ambassador Hoffacker.

86  
[Handwritten signature and initials over the line]  
MAY 17 1974

(2) If approved, Ambassador Hoffacker will be advised that we are in agreement with the guidelines.

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60309  
auc tam/mlt/eh

Enclosure

FSP/cae

164

56 MAY 29 1974

ENCLOSURE

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UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

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ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60309  
uc tam/mlt/elh

1 - Mr. N. P. Callahan  
1 - Mr. E. S. Miller  
1 - Mr. W. R. Wannall  
DATE: 2/6/74  
1 - Mr. R. E. Gebhardt  
1 - Mr. J. D. Jamieson  
1 - Mr. R. E. Bates  
1 - [REDACTED]  
1 - Mr. F. S. Putman, Jr.  
1 - [REDACTED]  
1 - Mr. R. J. Ivey  
1 - Mr. D. D. Gillis

Asst. Dir.: \_\_\_\_\_  
Admin. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

This memorandum provides a summary of the background of our Contingency Plan relative to our responsibilities under the Act for the Protection of Foreign Officials and Official Guests of the United States (PFO). Changes updating these plans are attached.

*Putman*  
Following the murders of the Jewish athletes at the Olympic Games in Munich in September, 1972, President Nixon established the Cabinet Committee to Combat Terrorism chaired by the Secretary of State. This Committee was composed of Cabinet-level officials and included the Acting Director of the FBI. The Committee was supported by a working group to which Mr. Edward S. Miller was designated to represent the FBI.

The mission of the Cabinet Committee is to consider the most effective means by which to prevent terrorism here and abroad and to take the lead in establishing procedures to insure our Government can take appropriate action in response to acts of terrorism swiftly and effectively. At one of its first meetings, the working group designated the FBI to assume primary responsibility in the event of any terrorist attacks in the U. S., which fall under Federal jurisdiction. All other Federal departments and agencies were directed to assist the FBI in every appropriate way.

At the time the Cabinet Committee to Combat Terrorism was established, Federal jurisdiction was limited with respect to terrorist acts. However, Congress was considering PFO to provide an umbrella of Federal protection over a large number of foreign officials and official guests who were not previously

Enclosures

DDG:vb  
(12)

FEB 27 1974

RECD 62-115360-73  
CONTINUED - OVER  
5  
CONFIDENTIAL

Memorandum to Mr. W. R. Wannall  
Re: Cabinet Committee to Combat Terrorism

entitled to Federal protection. This Act was passed and was signed by the President on 10/24/72. After lengthy negotiation with the Department of Justice, the Department assigned exclusive Federal investigative jurisdiction for this Act to the FBI. We did not feel it was desirable to share jurisdiction of this statute with Treasury.

Enclosed for inclusion in this Contingency Plan are:

1. Revised pages for the entire plan although not the appendixes thereto; and
2. Revised page 2 of the Cabinet Committee to Combat Terrorism Roster of Emergency Watch Group which could also be described as the last page of Appendix D.

ACTION:

The enclosed material is submitted to update this plan in terms of current names, telephone numbers and similar items and does not contain changes of a substantive or policy nature.

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4/10



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UNITED STATES GOVERNMENT

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60309  
auc tam/mlt/elh.

# Memorandum

TO : Mr. W. R. Wannall  
FROM : F. S. Putman, Jr.  
SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

DATE: 2/27/74

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Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir.:  
Admin. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

The Working Group of captioned Committee met on  
2/20/74 and a copy of agenda and minutes are attached.

Also attached is a copy of a memorandum captioned  
International Criminal Police Organization Interpol, 42nd Session.  
Also enclosed is a memorandum from Ambassador Hoffacker captioned  
Implementing Legislation for Anti-Terrorist Conventions.

During the meeting FBI representatives gave a discussion  
on the Symbionese Liberation Army.

Nothing adverse discussed affecting the FBI.

ACTION:

None. For information.

b6  
b7C

REC-8

74

Enclosures

FSP:cae

(3)

5 ENCLOSURE

5 C MAR 13 1974

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman

SUBJECT: ROBERT HOUGHTON  
ATTORNEY GENERAL'S OFFICE  
LOS ANGELES, CALIFORNIA

1 - Mr. S. Miller  
1 - Mr. R. E. Gebhardt  
1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

DATE: March 1, 1974

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED

DATE 12-01-2005 BY 60309

WauC.tam/mjt/eh

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir. \_\_\_\_\_  
Admin. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

Referral/Direct

My memorandum of March 1, 1974, captioned as  
above, advised of a call by Ambassador Hoffacker, Working  
Group, Cabinet Committee to Combat Terrorism, [redacted]

[redacted]

Referral/Direct

Ambassador Hoffacker [redacted]

[redacted]

Ambassador Hoffacker [redacted]

[redacted]

ACTION:

Referral/Direct

REC-88

7-15200-781

For information.

FSP:clb/jcp  
(5)

105

18 MAR 6 1974

NOT 100%  
170 MAR 11 1974

34

5/2/74  
FBI

342 900

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

DATE: 3/15/74

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60308  
auc tam/mlt/elh

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
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Admin. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

The Working Group of captioned Committee met  
on 3/6/74 and a copy of the agenda and minutes are attached.

Nothing adverse concerning the FBI was discussed.

ACTION:

None. For information.

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Enclosures  
FSP:cae  
(3)

REG-69

62-115360-75

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J. W. Putman  
2 APR 2 1974

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 05-24-2006 BY 60309  
auc tam/dcg/elh

Assistant Attorney General  
Criminal Division

Director, FBI

1 - Mr. R. E. Gebhardt  
1 - Mr. J. A. Mintz  
1 - Mr. W. R. Wannall

March 25, 1974

b6  
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1 - [redacted]  
1 - Mr. F. S. Putman, Jr.

~~RESPONSE TO TERRORISM BY EXTORTION~~

Reference is made to memorandum of Mr. James R. Robinson, Attorney, General Crimes Section, Criminal Division, to Ambassador Lewis Hoffacker, Chairman, Working Group, Cabinet Committee to Combat Terrorism, dated March 19, 1974.

During the meeting of the Working Group of the Cabinet Committee to Combat Terrorism, on March 20, 1974, Mr. Robinson of the Department distributed a copy of the referenced memorandum relating to "Response to Terrorism by Extortion" and requested comments of the members of the Working Group concerning the points raised therein.

In view of the fact that the FBI has been assigned primary investigative responsibility under the Act for the Protection of Foreign Officials and Official Guests of the United States, the following comments are being set forth so as to conform to our understanding of our operational response to terrorist incidents covered by the statute. It will be recognized that in cases not involving diplomatic establishments this Bureau has jurisdiction under other statutes which could be invoked regarding terrorist acts such as crime on the high seas, crime aboard aircraft and kidnaping.

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir.:  
Admin. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

1 - ENCLURE

FSP: sja/bb

(8) MAILED 3
MAR 26 1974
A-FBI

REG/H

REC-30

SEE NOTE PAGE FOUR

Referral/Direct

42-115360-76

15 MAR 28 1974

Assistant Attorney General  
Criminal Division

Referral/Direct

Referral/Direct

With the above in mind it has been our understanding that in the case of a terrorist takeover of a foreign embassy once a decision is made that the Federal presence should be exercised, the FBI will have sole jurisdiction to investigate the matter. We will proceed to and secure the area involved with the cooperation of local police. At such time following negotiations that it is determined that further negotiations would not be of benefit and that this becomes a "police matter," this fact will be relayed from the Department of State to the Attorney General and then to us at which time we will take the necessary action deemed appropriate to neutralize or terminate this takeover including entering the diplomatic premises if necessary.

We recognize that before a determination can be made that the incident has proceeded to the point that it has become a "police matter," serious negotiations will be carried on within the Executive Branch. In this regard it is understood that the Department of State will communicate or discuss the matter with the Attorney General, the President and any others they so desire. However, once negotiations are terminated and a decision is made that it has become a "police matter" and this

Assistant Attorney General  
Criminal Division

is relayed to us through the Attorney General, complete control will be in the hands of the FBI and we will take whatever operational steps we feel necessary.

Mention is made in the captioned memorandum of the present kidnaping of Patricia Hearst. The matter of this kidnaping is similar to all other kidnapings and this as well as all domestic terrorist activities are these handled by investigations of the FBI and other law enforcement officers in accordance with well-established procedures and are not the type of incidents referred to the Cabinet Committee to Combat Terrorism Working Group. These incidents characteristically do not involve the conduct of the foreign relations of the United States. We will continue to handle our investigations of these type cases as we have in the past.

The above is set forth to reflect our understanding of this matter and your concurrence or advice is solicited.

Assistant Attorney General  
Criminal Division

NOTE:

Primary jurisdiction under the Act for the Protection of Foreign Officials and Official Guests of the United States has been assigned to the FBI by the Department of Justice. During a meeting of the Working Group of the Cabinet Committee to Combat Terrorism on March 20, 1974, a memorandum was tabled captioned, "Response to Terrorism by Extortion." This memorandum stated it was not intended to take away operational responsibilities from the FBI but did state and recommend the creation of a sub-group to consider "whether and to what extent the United States should move to terminate an ongoing terrorist operation." Memorandum suggested that the government is not as well prepared as it might be to handle situations involving a high profile response by the U.S. to terrorist activities or demands. Memorandum also stated, "We see first the need for a procedure to insure the decision on such a response reflects the collective insights and judgments of all agencies represented on the Cabinet Committee."

Field exercises and contingency plans have been formulated on the understanding that we would take guidance from the Department of State through the Attorney General up to the time when the decision is made that the matter becomes a "police matter" at which time we would take over full responsibility and operational interest and all decisions and actions to affect the use of hostages, the securing of any buildings and the neutralization of terrorist attackers.

Memorandum also makes reference to the Patricia Hearst kidnaping as an example where a demand could be made for a plane for departure of the abductors. Memorandum infers that a decision of this type on whether to furnish a plane should be passed upon by a sub-group of the Working Group. In our view, the Hearst kidnaping does not fall within the Cabinet Committee's responsibilities.

~~SECRET~~

DATE: 06-10-2005

984922-001

CLASSIFIED BY 60309 AUC/TAM/MLT/ELH

DECLASSIFY ON: 25X 3.3 (1)

06-10-2030

1 - Mr. J. D. Jamieson  
1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

BY COURIER SERVICE

Date: March 27, 1974

To: The Honorable  
The Secretary of State  
Washington, D. C.

Attention: Ambassador Hoffacker

From: Clarence M. Kelley, Director

Subject: ~~RESCUE TEAMS IN OVERSEAS SITUATIONS~~

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT  
WHERE SHOWN OTHERWISE

Reference is made to memoranda of March 5, 1974, and  
February 27, 1974, bearing the above caption.

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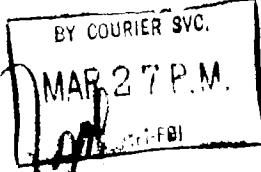
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Classified by 100  
Exempt from GDS, Categories 2 and 3  
Date of Declassification Indefinite

18 APR 3 1974

Continued Page Two.

~~SECRET~~

The Honorable  
The Secretary of State

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**NOTE:**

(S)

W/USIA [redacted] Quantico.

Coordinated

~~SECRET~~

UNITED STATES GOVERNMENT

# Memorandum

TO Mr. W. R. Wannall

1 - Mr. W. R. Wannall

1 - Mr. F. S. Putman

FROM F. S. Putman, Jr.

DATE 3/29/74

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 12-16-2005 BY 60309  
auc tam/mlt/elh

SUBJECT CABINET COMMITTEE TO  
COMBAT TERRORISM

Assoc Dir \_\_\_\_\_  
Dep AD Adm \_\_\_\_\_  
Dep AD Inv \_\_\_\_\_  
Asst Dir \_\_\_\_\_  
Admin \_\_\_\_\_  
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Training \_\_\_\_\_  
Legal Coun \_\_\_\_\_  
Telephone Rm \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

The Working Group of captioned Committee met  
on 3/20/74 and a copy of the agenda and minutes are attached.

Matters affecting FBI have been handled by separate  
memorandum.

ACTION:

None. For information.

Enclosures

FSP:cae

(3)

3 ENCL

REC-84

62-115362-78

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57 APR 10 1974

UNITED STATES GOVERNMENT

~~SECRET~~

# Memorandum

TO : Mr. W. R. Wannall

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. Admin. \_\_\_\_\_  
Asst. Dir.: *✓*  
Admin. \_\_\_\_\_  
Comp. Syst. \_\_\_\_\_  
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Intell. *✓* *100-106*  
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Spec. Inv. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

FROM : F. S. Putman, Jr.

DATE: 4/1/74

DATE: 06-10-2005

CLASSIFIED BY 60309 AUC/TAKE 100-106 ELH

DECL 984922-001 I: 25X 3 *✓* *100-106*  
06-10-2005

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED EXCEPT

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Referral/Direct

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REC-24

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ENCLOSURE

Enclosure

FSP:cae

(3) APR 15 1974  
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Continued Page Two.

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Putman to Wannall Memo  
RE: CABINET COMMITTEE TO  
COMBAT TERRORISM

(3) (Continued)

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UNITED STATES GOVERNMENT

# Memorandum

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

DATE: 4/8/74

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir.:  
Admin. \_\_\_\_\_  
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Spec. Inv. \_\_\_\_\_  
Training \_\_\_\_\_  
Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

The Working Group of captioned Committee met on 4/3/74 and a copy of the agenda and minutes are attached. Nothing adversely affecting the FBI was discussed.

Also attached is copy of [redacted]

[redacted] a letter to [redacted]  
[redacted] of FAA concerning a request to speak to the Cabinet Committee  
by [redacted] and a copy of a  
memorandum captioned Procedures for Dealing with Acts of Terrorism  
Against American Officials Abroad.

b6 PER FBI

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Referral/Direct

ACTION:

None. For information

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60309  
auc tam/mlt/elh

b6 PER FBI  
b7C

Enclosures  
FSP:cae

(3)

REC-24 62-115360 80

ENCLOSURE ATTACHED

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WED

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UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

FROM : F. S. Putman, Jr.

DATE: 4/23/74

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir. \_\_\_\_\_  
Admin. \_\_\_\_\_  
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Training \_\_\_\_\_  
Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

The Working Group of captioned Committee met  
on 4/17/74 and a copy of agenda and minutes are attached.

Nothing adverse discussed affecting the FBI.

ACTION:

None. For information.

ALL INFORMATION CONTAINED  
HEREIN IS UNCLASSIFIED  
DATE 10-27-2005 BY 60309  
auc tam/mlt/elh

Enclosures  
RAM:cae  
(3)

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REC-73

APR 25 1974

~~CONFIDENTIAL~~

OPTIONAL FORM NO. 10  
MAY 1962 EDITION  
GSA GEN. REG. NO. 27

5010-106

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT

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Referral/Direct

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Referral/Direct

ALL INFORMATION CONTAINED  
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5 F APR 29 1974

DATE: 10-27-2005

CLASSIFIED BY 60309-aus tam/mlt/eh

DECLASSIFY ON: 25X 3.3 (1)

10-27-103 Mr. R. E. Gebhardt-Encs.

1 - Mr. D. W. Bowers-Encs.

1 - Mr. J. A. Mintz-Encs.

DATE: 4/12/74

1 - Mr. W. R. Wannall -Encs.

1 - Mr. F. S. Putman-Encs.

Assoc. Dir. \_\_\_\_\_  
Asst. Adm. \_\_\_\_\_  
Dep. Adm. \_\_\_\_\_  
Asst. Dir. \_\_\_\_\_  
Admin. \_\_\_\_\_  
Comp. Syst. \_\_\_\_\_  
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Director Sec'y \_\_\_\_\_

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Putman to Wenzall Memo

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Attached is a statement which has been prepared which would appear to be responsive to Ambassador Hoffacker's requests.

RECOMMENDATION:

That information in the attached be furnished to Ambassador Hoffacker.

REG/4

AM

Jt.

PS

OK

Copy of attachment  
delivered to Amb. Hoffacker  
normally. RAM 4/1/14.

~~CONFIDENTIAL~~

1 - Mr. A. H. Gershardt  
1 - Mr. J. A. Mintz  
1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman  
1 - [redacted]

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b7C

BY COURIER SERVICE

Date: April 16, 1974

ALL INFORMATION CONTAINED  
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DATE 05-24-2006 BY 60309  
auc tam/dcg/eh

To: The Honorable  
The Secretary of State

Attention: Ambassador Lewis Hoffacker  
Clarence M. Kelley, Director

Subject: ~~GUIDELINES FOR DEALING WITH TERRORISM WITH  
INTERNATIONAL CONNECTIONS OR IMPLICATIONS~~

Reference is made to memorandum dated April 1, 1974,  
bearing above caption.

Enclosed is a copy of my memorandum to the Assistant  
Attorney General, Criminal Division, dated March 23, 1974, captioned  
"Response to Terrorism by Extortion," which sets forth the views of  
the FBI concerning its responsibilities in connection with investigations  
of terrorist matters falling within the Act for the Protection of Foreign  
Officials and Official Guests of the U. S. Differentiation is made in this  
memorandum also of our responsibilities in handling matters pertaining  
to domestic incidents of violence.

In the enclosed memorandum we made reference to the  
kidnapping of Patricia Hearst which was mentioned in a prior memoran-  
dum to which we were responding. We noted that the matter of the Hearst  
kidnapping is similar to all other kidnappings and is handled by the FBI in  
accordance with well established procedures and is not the type of incident  
referred to the Cabinet Committee to Combat Terrorism, where these  
incidents characteristically do not involve the conduct of the foreign  
relations of the United States.

In connection with your paper regarding the Guidelines for  
Dealing with Terrorism with International Connections or Implications, I  
would like to make the following observations:

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See Note Page 4.

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The Honorable  
The Secretary of State

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Page 1, paragraph 3 - This paragraph refers to the fact that the scope of the committee includes kidnapping, extortion, hijacking, and other forms of terrorism by certain individuals or groups against individuals for whom the United States has clear ~~protection~~ ~~responsibility~~. These individuals are described as U. S. citizens at home and abroad and foreigners to the country. It is believed that the inclusion of U. S. citizens at home and abroad and foreigners in this country is far too broad as it is not believed that the Working Group of the Cabinet Committee to Combat Terrorism should be called upon to act in cases of attack against this wide range of individuals. It would appear that phrase should read U. S. citizens abroad and foreign officials to the United States.

Page 1, paragraph 2 - This paragraph states that the U. S. Government is committed to legal measures in dealing with terrorists. An additional statement is made that terrorism is not to be countered by extra-legal means. The inclusion of the last statement appears to be unnecessary in view of the previous sentence which is all inclusive.

Page 1, paragraph 3 - This paragraph also refers to extra-legal acts by governments countering terrorism and it appears gratuitous in view of the previous statement that the U. S. Government policy is even-handed and the U. S. Government must continue to oppose terrorism "wherever we see it."

Pages 3 and 7, paragraph 2 through 8 and the first paragraph of page 7 - These paragraphs set forth guidelines for dealing with terrorism in the Post-Attack phase. In these paragraphs there is set forth certain action to be taken by various agencies of the Government. It would appear beneficial if ~~inside~~ each paragraph the identity of the government body responsible to take the action be set forth.

Page 3, paragraph A - This paragraph pertains to acts to be taken during the initial phases of an incident and ~~relating~~ to the Hearst case. As previously noted in our letter of March 10, 1986, cases such as the Hearst case would not be referred to the Cabinet Committee to Combat Terrorism. Also, there is reference in this paragraph to the possible

The Honorable  
The Secretary of State

abduction of U. S. citizens or members of their families in the United States. It appears that these acts against U. S. citizens would fall within the jurisdiction of the FBI and U. S. Secret Service under present existing criminal statutes and would not be referred to the Cabinet Committee to Combat Terrorism.

Page 8, paragraph 1 - This paragraph relates to the possible release of U. S. prisoners and notes that the terrorist should understand that release of prisoners is one of those non-negotiables which terrorist should not request. The observation is made that like official ransom, if (imposing release of U. S. prisoners) would get out of hand and "our prisons would gradually empty." It appears that the quoted phrase is an unwarranted conclusion and this, should not be included.

Page 8, paragraph 3 - This paragraph also refers to the Pincer kidnapping and for reasons stated before, the Pincer group is not the type of case which would be referred to the Cabinet Committee to Combat Terrorism.

Pages 12 and 13 - Mention is made concerning the operational setting which may establish a task force to deal with a specific incident within the United States. It is stated that such an organization would dovetail with the command post established by the FBI for other agencies responsible for coping operationally with the incident.<sup>1</sup> The latter phrase appears to be unnecessary as the command post will be established by the FBI which has operational responsibility.

It will be noted that the suggestions set forth above only provide for changes in the text of the guidelines which directly affect the FBI's responsibilities in coping with a terrorist attack where the Cabinet Committee to Combat Terrorism Working Group will be active. The FBI recognises that other agencies will have comments affecting their responsibilities and interests.

Enclosure

BEST COPY AVAILABLE

The Honorable  
The Secretary of State

NOTE:

Primary jurisdiction under the Act for Protection of Foreign Officials and Official Guests of the U. S., has been assigned to the FBI by the Department of Justice. Pursuant to our responsibilities under the Act field exercises and contingency plans have been formulated on the understanding that we will take guidance from the Department of State through the Attorney General in regards to responding to terrorist acts involving foreign establishments or officials in the U. S. The Cabinet Committee to Combat Terrorism Working Group has been established, chaired by Ambassador Hoffacker. We are represented on this Working Group and recently Ambassador Hoffacker has prepared some proposed "Guidelines for Dealing with Terrorism with International Connections or Implications." The memorandum of transmittal from Ambassador Hoffacker dated 4/1/74 pointed out that government policy and procedures for coping with terrorist attacks should be reviewed in order that the U. S. foreign and domestic policies for dealing with such matters are generally consistent. It also suggested that members of the Working Group study the proposed guidelines and to discuss differences with the Ambassador's staff. We are submitting our comments concerning the proposed guidelines for the guidance of the Ambassador.

UNITED STATES GOVERNMENT

# Memorandum

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

1 - Mr. W. R. Wannall  
1 - Mr. D. W. Bowers

DATE: 5/2/74

1 - Mr. F. S. Putman

Assoc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir. \_\_\_\_\_  
Admin. \_\_\_\_\_  
Comp. Syst. \_\_\_\_\_  
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Intell.  Laboratory \_\_\_\_\_  
Plan. & Eval. \_\_\_\_\_  
Spec. Inv. \_\_\_\_\_  
Training \_\_\_\_\_  
Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

ALL INFORMATION CONTAINED

DATE 4/8/74 SPb b7A  
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You were previously advised that Ambassador Lewis Hoffacker, Chairman, Working Group, Cabinet Committee to Combat Terrorism is scheduled to appear before the House Internal Security Committee in connection with hearings on terrorism. One of the primary questions to be posed to the Ambassador concerned the establishment of special groups to engage in negotiations with terrorist should the occasion arise.

Attached is a memorandum from Ambassador Hoffacker along with his opening statement to be presented to the Committee on May 7, 1974. He opposes the establishment of these negotiating teams and states that the present system is satisfactory. He referred to the FBI in his statement in a favorable manner and suggested that the Committee might desire to have heads of other agencies, including the FBI, testify before this Committee.

ACTION:

None, for information.

Enclosure

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DATE 10-27-2005 BY 60309

UNITED STATES GOVERNMENT

auc tam/mlt/elh

# Memorandum

1 - Mr. W. R. Wannall  
1 - Mr. F. S. Putman

TO : Mr. W. R. Wannall

FROM : F. S. Putman, Jr.

SUBJECT: CABINET COMMITTEE TO  
COMBAT TERRORISM

DATE: 2/7/74

Agenc. Dir. \_\_\_\_\_  
Dep. AD Adm. \_\_\_\_\_  
Dep. AD Inv. \_\_\_\_\_  
Asst. Dir.:  
Admin. \_\_\_\_\_  
Comp. Syst. \_\_\_\_\_  
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Legal Coun. \_\_\_\_\_  
Telephone Rm. \_\_\_\_\_  
Director Sec'y \_\_\_\_\_

On 2/6/74 the Working Group of captioned Committee met and a copy of the agenda and minutes are attached.

During the discussion a copy of the Department of Transportation's press release concerning imposition of security measures by foreign airlines was furnished and a copy is attached. Also attached is a copy of memorandum from State Department listing countries which are receiving U. S. assistance in connection with Air Transportation Security.

During the conference, FBI personnel mentioned recent package bombs in Canada and Peru.

ACTION:

None. For information.



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Enclosures

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ENCLOSURE

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